



# City of Columbus

## Legislation Report

Office of City Clerk  
90 West Broad Street  
Columbus OH 43215-9015  
columbuscitycouncil.org

**File Number: 3198-2017**

### 30-Day

**File ID:** 3198-2017

**Type:** Ordinance

**Status:** Passed

**Version:** 1

**\*Committee:** Rules & Reference Committee

**File Name:** Amendment to campaign finance City Code section

**File Created:** 11/21/2017

**Cost:**

**Final Action:** 12/14/2017

**Auditor Cert #:**

**Auditor:** When assigned an Auditor Certificate Number I , the City Auditor, hereby certify that there is in the treasury, or anticipate to come into the treasury, and not appropriated for any other purpose, the amount of money specified hereon, to pay the within Ordinance.

**Contact Name/No.:** 614-645-5525

### Floor Action (Clerk's Office Only)

#### Mayor's Action

#### Council Action

\_\_\_\_\_  
Mayor

\_\_\_\_\_  
Date

\_\_\_\_\_  
Date Passed/ Adopted

\_\_\_\_\_  
President of Council

\_\_\_\_\_  
Veto

\_\_\_\_\_  
Date

\_\_\_\_\_  
City Clerk

**Title:** To amend Section 2321.53 of the Columbus City Code, to clarify the language and to resolve any ambiguities relating to campaign finance disclosure requirements.

**Sponsors:** Zach M. Klein

**Indexes:**

**Attachments:**

**Approval History**

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<b>Version</b>	<b>Seq #</b>	<b>Action Date</b>	<b>Approver</b>	<b>Action</b>	<b>Due Date</b>
1	1	11/22/2017	Edward Roberts	Approved	11/23/2017
1	2	11/22/2017	ATTORNEY APPROVER	Approved	11/24/2017
<b>Notes:</b>	JTC				
1	3	11/22/2017	Heather Treanor	Approved	11/24/2017
1	4	11/22/2017	Aileen Heiser	Approved	11/24/2017
1	5	11/23/2017	Adam Robins	Approved	11/24/2017
1	6	11/27/2017	Joe Lombardi	Approved	11/27/2017
1	7	11/27/2017	ODI APPROVER	Approved	11/29/2017
1	8	11/28/2017	Auditor Reviewer	Approved	11/29/2017
<b>Notes:</b>	HJD/mah				
1	9	11/28/2017	AUDITOR APPROVER	Approved	11/30/2017
<b>Notes:</b>	HJD/bam				
1	10	11/28/2017	ATTORNEY APPROVER	Approved	11/30/2017
<b>Notes:</b>	JTC				

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## History of Legislative File

Ver.	Acting Body:	Date:	Action:	Sent To:	Due Date:	Return Date:	Result:
1	Columbus City Council	12/04/2017	Read for the First Time				
	<b>Action Text:</b>		Read for the First Time				
1	Columbus City Council	12/11/2017	Approved				Pass
	<b>Action Text:</b>		A motion was made by Stinziano, seconded by M. Brown, that this Ordinance be Approved. The motion carried by the following vote:				
1	COUNCIL PRESIDENT	12/11/2017	Signed				
1	MAYOR	12/13/2017	Signed				
1	CITY CLERK	12/14/2017	Attest				

**EBOCO:** Following review and approval, when required, the Equal Business Opportunity Commission Office certifies compliance with Title 39 as of date listed.

**City Attorney:** Following review and approval, when required, this ordinance has been reviewed by the City Attorney's Office as to its form and legality only.

## Explanation

The purpose of this ordinance is to amend Section 2321.53 of the Columbus City Codes which pertains to the campaign finance disclosure requirements of campaign committees, political action committees, political contributing entities, and political parties that make a contribution to or an expenditure in support of or opposition to a municipal candidate or municipal ballot issue.

Columbus' existing campaign finance disclosure requirements were first enacted in 2003, and amended in 2016, to require additional campaign finance reports and to create an online searchable campaign finance database maintained by the Columbus City Clerk's office.

Since the 2016 amendments went into effect on September 29, 2016, multiple questions have arisen that highlight the need to clarify the language of Section 2321.53 to resolve any ambiguities and to better reflect the intent of Council in enacting the 2016 amendments. This ordinance is not intended to add any additional campaign finance disclosure requirements.

## Title

To amend Section 2321.53 of the Columbus City Code, to clarify the language and to resolve any ambiguities relating to campaign finance disclosure requirements.

## Body

**WHEREAS,** Section 2321.53 of the Columbus City Codes establishes campaign finance disclosure

requirements for campaign committees, political action committees, political contributing entities, and political parties that make a contribution to or an expenditure in support of or opposition to a municipal candidate or municipal ballot issue; and

**WHEREAS**, the 2016 amendments to Section 2321.53 created additional campaign finance disclosure requirements and an online searchable campaign finance database to increase transparency in campaign finance and to increase public access to campaign finance reports; and

**WHEREAS**, in the past year of implementing these campaign finance disclosure requirements questions have arisen about the interpretation of the language of Section 2321.53 that require the language to be clarified to resolve any ambiguities in the language and to better reflect the intent of Council in enacting the 2016 amendments; now, therefore

**BE IT ORDAINED BY THE COUNCIL OF THE CITY OF COLUMBUS:**

**SECTION 1.** That Section 2321.53 of the Columbus City Code is hereby amended, reading as follows:

**2321.53 - Campaign finance.**

(A) Definitions.

(1) "Election period communication" means any communication to the public, whether by printed, electronic or telephonic means, that refers to a municipal candidate by the candidate's name, title or office, or contains the candidate's image, likeness or voice or refers to the subject matter of a municipal ballot issue at any time beginning sixty (60) days prior to the election through the day of the election at which the candidate or ballot issue appears on the ballot and that does not expressly advocate the nomination, election or defeat of a municipal candidate or the passage, approval or defeat of a municipal ballot issue.

(2) "Municipal candidate" means any candidate at an election for nomination or election to office for mayor, city council, city auditor, or city attorney.

(3) "Municipal ballot issue" means any ballot issue submitted solely to the electors of the city of Columbus.

(4) The definitions set forth in Section 3517.01 of the Ohio Revised Code shall apply to this section except to the extent modified in this section.

(B) Disclosure of Employers of Contributors.

Campaign committees, political action committees, political contributing entities and political parties that make a contribution to or an expenditure in support of or opposition to a municipal candidate or municipal ballot issue shall include on the ~~statements~~ campaign finance reports required to be filed under Section 3517.10 of the Ohio Revised Code and by division (D) of this section, the name of the primary employer and occupation of each contributor to the committee, entity or party that is required to be itemized on such ~~statements~~ reports. If a contributor is self-employed, the name of the contributor's business and the contributor's occupation shall be included on the ~~statements~~ campaign finance reports. If a contributor is not employed, this fact shall be noted by use of the phrase "not applicable." The name of a contributor's employer and occupation is not required by this division for contributions which are not used to make contributions to or expenditures in support of or opposition

to municipal candidates or municipal ballot issues and are not commingled with contributions that are used for such purpose.

(C) Election Period Communications.

- (1) Any individual or entity that issues an election period communication shall file a ~~written statement~~ designation of treasurer, as required by division (D) of section 3517.10 of the Ohio Revised Code, setting forth the full name and address of the campaign treasurer and also of each deputy treasurer, with the city clerk. In addition, any individual or entity of any kind that issues an election period communication shall file an election period communication disclosure statement with the Franklin County Board of Elections and with the city clerk on forms prescribed by the city of Columbus. The election period communication disclosure statement shall include the following:
  - a. The name and full street address of the individual or entity that is required to file the statement.
  - b. If an election period communication disclosure statement is filed by an entity, the name and title of an officer of the entity and a full street address where such officer is physically located.
  - c. The name and full street address of each individual or entity that provided monetary funds and/or in-kind items or services aggregating one hundred dollars or more for the development, production, reproduction and/or dissemination of the election period communication and the amount or value of the funds or in-kind items or services and the date they were provided. In the case of in-kind items or services, a description of the same shall also be included. In the case of an individual, the individual's primary employer and occupation shall also be included. If a contributor is self-employed, this fact and the individual's occupation shall be included on the statement. If the individual is not employed, this fact shall be noted by use of the phrase "not applicable".
  - d. The name and full street address of each individual or entity that paid for or incurred any expense for the development, production, reproduction or dissemination of the election period communication, whether paid or incurred by the individual or entity filing the statement or by another individual or entity. The election period communication disclosure statement shall also include the date and amount of each payment or expense incurred and the item or service paid for or for which the expense was incurred.
  - e. The name and full street address of any individual or entity to whom payment is owed by the individual or entity filing the election period communication disclosure statement or by another individual or entity for the development, production, reproduction or dissemination of the election period communication. The date that the expense was incurred, the amount incurred, and the item or service for which the expense was incurred shall also be included. This subsection applies whether or not an invoice has been issued for the expense incurred.
  - f. The election period communication disclosure statement shall be signed by the individual filing it or, in the case of a statement filed by an entity, the owner, chairperson, president or chief operating officer of the entity.
- (2) The election period communication disclosure statement required by this division shall be filed on the dates and for the periods prescribed by Ohio Revised Code Section 3517.10(A)(1) and (2) and by division (D) of this section. In addition, if monetary funds or an in-kind item or service is provided

or a payment is made with respect to the election period communication after the period prescribed by Ohio Revised Code Section 3517.10(A)(2), an election period communication disclosure statement shall be filed within thirty (30) days after the funds or in-kind item is provided or the payment is made. All election period communication disclosure statements shall be filed by four o'clock p.m.

- (3) This division shall not apply to the following:
- a. Communications issued by printed, non-electronic means by an individual acting alone and not in cooperation or consultation with any other individual and entity.
  - b. Communications by an organization solely to its members.
  - c. Communications that are limited to statements submitted by candidates for nomination or election to the public office that involve the election period communication provided that all candidates are afforded an equal opportunity to submit such statements.
  - d. Communications that are limited to explaining municipal ballot issues that involve the election period communication provided that a good faith effort is made to represent fairly positions in favor of and in opposition to the municipal ballot issues, and that are not issued by a proponent or opponent of the ballot issue.
  - e. Communications issued by government entities.
  - f. Communications issued by bona fide news media.
- (4) Every election period communication shall contain the phrase "issued by" followed by the name and street address of the individual or entity that issued the communication, except that this requirement shall not apply to election period communications issued by printed, non-electronic means by an individual acting alone and not in cooperation or consultation with any other individual or entity.

(D) Additional Campaign Finance Reports.

Individuals, Municipal candidates, campaign committees, political action committees, political contributing entities, and political parties and other entities to whom division (B) or (C) applies that make a contribution to or an expenditure in support of or opposition to a municipal candidate or municipal ballot issue, shall, in addition to other statements file complete, accurate, and itemized campaign finance reports required by this section or state law, file additional disclosure statements with the Franklin County Board of Elections in accordance with state law and. ~~Such statements shall be filed on the same forms as other statements are required to be filed by this section or state law. Copies of these disclosure reports shall also be filed with the city clerk by electronic means. The aforementioned statements~~ campaign finance reports shall be filed no later than 4 o'clock p.m. on the following dates:

- (1) The sixtieth day before the primary or general election to reflect contributions made or received and expenditures made from the close of business on the last day reflected in the last previously filed statement, if any, to the close of business on the sixty-eighth day before the election.
- (2) The fifth day before the primary, general, or special election to reflect contributions made or

received and expenditures made from the close of business on the nineteenth day before the election through the close of business on the sixth day before the election.

- (3) The last business day of April of every year, except those years covered in Division (D)(1), to reflect the contributions made or received and expenditures made from the close of business on the last day reflected in the last previously filed statement, if any, to the close of business on the last day of March of that year.
- (4) The last business day of October of every year, except those years covered in Division (D)(1), to reflect the contributions made or received and expenditures made from the close of business on the last day reflected in the last previously filed statement, if any, to the close of business on the last day of September of that year.

(E) Filing Requirements.

- (1) ~~The campaign finance reports statements~~ required to be filed by a municipal candidate or the campaign committee of a municipal candidate under Ohio Revised Code Section 3517.10 and ~~the election period communication disclosure statements required to be filed~~ under divisions (C) and (D) of this section shall be filed with the Franklin County Board of Elections in accordance with instructions issued by the board, as well as with the city clerk by electronic means, only if either total contributions or total expenditures for the reporting period equal or exceed ten thousand dollars (\$10,000.00).
- (2) Municipal candidates or the campaign committees of municipal candidates certified by the Franklin County Board of Elections are required to file all the campaign finance reports required by division (D)(1) and (2) of this section and by section 3517.10 of the Ohio Revised Code even when no primary election is held that year for the office for which the candidate was certified under Section 41-3(b) of the Columbus City Charter.
- (3) Municipal candidates, campaign committees of municipal candidates, political action committees, political contributing entities, and political parties that are required to file campaign finance reports by this section shall file a designation of treasurer, as required by division (D) of section 3517.10 of the Ohio Revised Code, setting forth the full name and address of the campaign treasurer and also of each deputy treasurer, with the city clerk by electronic means.

(F) Addendum, Correction, or Amendment.

If a ~~statement~~ campaign finance report or election period communication disclosure statement required under ~~the this~~ section is found to be incomplete or inaccurate, the entity shall file an addendum, correction, or amendment as provided by the general laws of the state.

(G) Authority of the City Attorney

The city attorney may investigate compliance with the filing requirements of this section within the city attorney's discretion in accordance with division (D) or upon a written complaint filed with the city attorney's office.

(H) Penalties.

- (1) No person shall knowingly fail to file ~~the information~~ a campaign finance report or election period communication disclosure statement required under this section. A violation of this subsection is a misdemeanor of the third degree.

- (2) No person shall knowingly file a false campaign finance report or election period communication disclosure statement required under this section. A violation of this subsection is a misdemeanor of the first degree.

**SECTION 2.** That existing Section 2321.53 of the Columbus City Codes is hereby repealed and replaced as provided herein.

**SECTION 3.** That this ordinance shall take effect and be in force from and after the earliest period allowed by law.