

# City of Columbus

# **Legislation Report**

Office of City Clerk 90 West Broad Street Columbus OH 43215-9015 columbuscitycouncil.org

File Number: 3253-2022

| Emergency                     |                     |             |  |   |  |  |  |
|-------------------------------|---------------------|-------------|--|---|--|--|--|
| File ID:                      | 3253-2022           | Type:       | Ordinance  | Status: Second Reading  |  |  |  |
| Version:                      | 1                   | *Committee: | Rules & Reference Committee  |   |  |  |  |
| File Name:                    | Flavored Tobacco P  | rohibitions |  | File Created: 11/15/2022  |  |  |  |
|                               |                     |             |  | Final Action:   |  |  |  |
| Auditor Cert #:               |                     | Auditor:    | When assigned an Auditor Certificate Number I, the City Auditor, hereby certify that there is in the treasury, or anticipate to come into the treasury, and not appropriated for any other purpose, the amount of money specified hereon, to pay the within Ordinance. |   |  |  |  |
| Contact Name/No               | .: 5-5590           |             |  |   |  |  |  |
| Mayor's Action                |                     | Cou         | uncil Action   |   |  |  |  |
| Mayor                         | Date                | Dat         | e Passed/ Adopted  | President of Council  |  |  |  |
| Veto                          | <br>Date            |             |  | City Clerk  |  |  |  |
| Title: Sponsors: Attachments: | products and to pro |             | lties; to repeal pre-emp   | bit the sale of flavored tobacco<br>oted provisions of Chapter 715; |  |  |  |

# History of Legislative File

| Ver. | Acting Body:          | Date:      | Action:                    | Sent To: | Due Date: | Return<br>Date: | Result: |
|------|-----------------------|------------|----------------------------|----------|-----------|-----------------|---------|
| 1    | Columbus City Council | 11/21/2022 | Read for the First<br>Time |          |           |                 |         |

**ODI:** Following the review and approval, when required, the Office of Diversity and Inclusion certifies compliance with Title 39 as of date listed.

**City Attorney:** Following review and approval, when required, this ordinance has been reviewed by the City Attorney's Office as to its form and legality only.

#### Title

To amend Chapter 715 of the Columbus City Codes to prohibit the sale of flavored tobacco products and to provide for civil penalties; to repeal pre-empted provisions of Chapter 715; and to repeal provisions of Chapter 2329.

#### **Body**

WHEREAS, tobacco use remains the leading cause of preventable death in the United States, killing nearly half a million people each year. It causes or contributes to many forms of cancer, as well as heart disease and respiratory diseases, among other health disorders; and

WHEREAS, the Centers for Disease Control and Prevention estimates that more than 2 million U.S. middle and high school students reported currently using e-cigarettes in 2021, with more than 8 in 10 of those youth using flavored e-cigarettes; and

WHEREAS, every day, about 2,500 children in the United States try their first cigarette, and another 400 children under 18 years of age become new regular daily smokers. 81% of youth who have ever used a tobacco product report that the first tobacco product they used was flavored; and

WHEREAS, the Centers for Disease Control and Prevention reported a more than 800% increase in electronic cigarette use among middle school and high school students between 2011 and 2015 alone; and WHEREAS, nicotine solutions, which are consumed via electronic smoking devices such as electronic cigarettes, are sold in thousands of flavors that appeal to youth, such as cotton candy, bubble gum, banana smash and mango ice; and

WHEREAS, data from the 2019 Ohio Youth Tobacco Survey indicates that nearly one out of four Ohio high school students and nearly 13% of Ohio middle school students report having used a flavored tobacco product; and

WHEREAS, the Centers for Disease Control and Prevention finds that while cigarette smoking among American adults declined overall, Columbus Public Health has seen an 8% increase in smoking rates for African American adults in Franklin County; and

**WHEREAS**, the City of Columbus has declared racism to be a public health crisis and is committed to working to address minority health inequities; and

WHEREAS, it is in the best interest of all parties to protect young people from flavored tobacco products, these products also disproportionably impact the 85% of African American smokers and 36% of LGBTQ smokers who smoke menthols as a result of targeted marketing practices; and

WHEREAS, the sale of electronic smoking devices should be restricted immediately, as it is shown to be

the greatest risk to juvenile health; and

WHEREAS, the sale of all other remaining flavored tobacco products should be prohibited as of January 1, 2024 to allow for businesses to transition their stock and mitigate the economic impacts of the sales prohibition; and

WHEREAS, neither current city code nor the current City Health Code defines flavored tobacco products nor prohibit their sale; and

WHEREAS, Columbus Public Health is solely responsible for enforcing City of Columbus tobacco retailers; and

WHEREAS, amending the city code to allow for the prohibition of the sale of flavored tobacco products will benefit the health of the residents of the City of Columbus, particularly its youth; NOW, THEREFORE.

# BE IT ORDAINED BY THE COUNCIL OF THE CITY OF COLUMBUS:

**SECTION 1.** That new Chapter 715 of the Columbus City Codes be enacted to read as follows:

# **Chapter 715 - SMOKING PROHIBITIONS**

#### 715.01 - Definitions

For purposes of this Chapter:

- (A) "Electronic Smoking Device" means any device that can be used to deliver aerosolized or vaporized nicotine or any other substance to the person inhaling from the device, including, but not limited to, an electronic cigarette, electronic cigar, electronic pipe, vaping pen or electronic hookah. "Electronic Smoking Device" includes any component, part, or accessory of such a device, whether or not sold separately, and includes any substance that may be aerosolized or vaporized during the use of the device. "Electronic Smoking Device" does not include drugs, devices, or combination products authorized for sale as a cessation product by the U.S. Food and Drug Administration, as those terms are defined in the Federal Food, Drug and Cosmetic Act.
- (B) "Flavored Tobacco Product" means any Tobacco Product that imparts a taste or smell, other than the taste or smell of tobacco, that is distinguishable by an ordinary consumer either prior to, or during the consumption of, a Tobacco Product, including, but not limited to, any taste or smell relating to any fruit, chocolate, vanilla, honey, candy, cocoa, dessert, alcoholic beverage, menthol, mint, wintergreen, herb, or spice. There shall be a rebuttable presumption that a Tobacco Product is a "Flavored Tobacco Product" if:
- (1) The Tobacco Product uses text or images, or both, on the Tobacco Product's labeling or packaging to explicitly or implicitly indicate that the Tobacco Product imparts a taste or smell other than tobacco; or
- (2) A public statement or claim made or disseminated by the manufacturer or retailer of a Tobacco Product, or by any person authorized or permitted by the manufacturer or retailer to make or disseminate public statements concerning such Tobacco Product, that such Tobacco Product has or produces a taste or smell other than tobacco; or
- (3) There are actions directed to consumers that would reasonably be expected to cause consumers to believe that the Tobacco Product imparts a taste or smell other than tobacco.
- (C) "Person" means any individual, firm, corporation, business trust, estate, trust, association, syndicate, partnership, cooperative, governmental agency or any other entity recognized by law that is not a "Retailer" or "Licensee" as defined in the Columbus City Health Code Section 248.01.
- (D) "Tobacco Product" means any product that is made from or derived from tobacco or that contains any

form of nicotine, natural or synthetic, that is intended for human consumption or is likely to be consumed, whether smoked, heated, chewed, absorbed, dissolved, inhaled or ingested by any other means, including, but not limited to, a cigarette, an electronic smoking device, a cigar, little cigars, pipe tobacco, chewing tobacco, smokeless tobacco, snuff, or snus. The term "Tobacco Product" also means any component or accessory used in the consumption of a Tobacco Product, such as filters, rolling papers, pipes, blunt or hemp wraps, hookahs, flavor enhancers, mouthpieces, and pipes and substances used in Electronic Smoking Devices, whether or not they contain nicotine. "Tobacco Product" does not include drugs, devices, or combination products authorized for sale as a cessation product by the U.S. Food and Drug Administration, as those terms are defined in the Federal Food, Drug and Cosmetic Act.

#### 715.03 - Distribution of Tobacco Products without a license.

- (A) No person shall give, sell, or otherwise distribute Tobacco Products in the City of Columbus without a valid license issued by the Columbus Board of Health.
- (B) Whoever violates this section is to be assessed a civil penalty pursuant to Section 715.99.

# 715.05 - Illegal distribution of Flavored Tobacco Products.

- (A) No person shall give, sell, or otherwise distribute Flavored Tobacco Products in the City of Columbus.
- (B) Whoever violates this section is to be assessed a civil penalty pursuant to Section 715.99.

#### 715.07 - Severability.

The provisions of Chapter 715 are hereby declared to be severable, and if any part of this Chapter is held by a court of competent jurisdiction to be unconstitutional or otherwise invalid, such a ruling shall not affect the other parts of this Chapter that can be given effect.

# 715.99 - Enforcement and Civil Penalty.

- (A) The Columbus Public Health Department shall enforce all applicable provisions of this Chapter and all regulations adopted by the Board of Health pursuant hereto.
- (B) A violation of any section of this Chapter constitutes a civil infraction and civil penalties shall be imposed as provided for in Chapter 248 of the Columbus City Health Code.
- (C) Anyone issued a civil penalty pursuant to this Chapter has the right to appeal in accordance with provisions of Columbus City Health Code Section 203.08.
- (D) In addition to any civil penalties imposed pursuant to this Chapter, the Columbus Department of Public Health may deny an application to obtain a Retail Tobacco Product Sales License or a Temporary Retail Tobacco Product Sales License for one found violating any provision of this Chapter in accordance with the rules and regulations found in Chapter 248 of the Columbus City Health Code.
- (E) Fines are to be deposited into a "Tobacco Enforcement and Education Fund" to be administered by the Columbus Health Department, reinvested for enforcement, community education, and compliance efforts towards state and local tobacco product sales and use laws.
- (F) Nothing in this Chapter shall be construed so as to prohibit enforcement of relevant provisions of Chapter 2927 of the Ohio Revised Code.

- **SECTION 2.** That the existing Chapter 715 of the Columbus City Codes is hereby repealed in its entirety and replaced with the new Chapter 715.
- **SECTION 3.** That Sections 2329.13 and 2329.14 of the Columbus City Codes are hereby repealed.
- **SECTION 4**. That this Council does hereby find and declare the sale of flavored tobacco products to be injurious to the health and wellbeing of the residents of the City of Columbus.
- **SECTION 5.** That this Council does hereby authorize the Columbus Board of Health to promulgate rules and regulations to carry out the purpose and intent of Section 4 of this ordinance in order to protect the public health, safety and welfare.
- **SECTION 6.** That the prohibitions in newly enacted Section 715.05 that pertain to "flavored tobacco products" used with "Electronic smoking devices" shall go into effect as provided for in **SECTION** 7 but that the prohibitions contained in newly enacted Section 715.05 that pertain to all other forms of "flavored tobacco products" shall take effect and be in force from and after January 1, 2024.
- **SECTION 7.** That this ordinance shall take effect and be in full force 30 days from and after its passage and approval by the Mayor of the City of Columbus.